



UNIVERSITY OF **HOUSTON** LAW CENTER

30TH ANNUAL FRANKEL LECTURE

COVID and the Great Retrenchment

Exploring the political and economic forces behind the expansion and rapid retrenchment of federal benefits during COVID, and the enduring debates over the future of social policy in America



Keynote Speaker

Samuel R. Bagenstos

Frank G. Millard Professor of Law
University of Michigan Law School
Arlene Susan Kohn Professor of Social Policy
University of Michigan Gerald R. Ford
School of Public Policy

Commentators



Andrew Hammond

Professor of Law
Harry T. Ice Faculty Fellow
Indiana University Maurer School of Law



Dr. Abigail R. Moncrieff

Associate Professor of Law and Political Science
Co-Director, Center for Health Law and Policy
Cleveland State University College of Law

Friday, October 10, 2025

11:00 AM - 1:00 PM Central

John M. O'Quinn Law Building

Danny M. Sheena Courtroom (1st floor)

2.0 hours of Texas MCLE credit



Agenda

11:00 AM

Welcome

Leonard M. Baynes

Dean, Hugh Roy and Lillie Cranz Cullen Distinguished Chair
Professor of Law
University of Houston Law Center

11:05 AM

Speaker Introductions

Emily Berman

Professor of Law, William B. Bates Distinguished Chair in Law
Assistant Dean of Faculty Development
University of Houston Law Center

11:10 AM

Keynote Address

Samuel R. Bagenstos

Frank G. Millard Professor of Law
University of Michigan Law School
Arlene Susan Kohn Professor of Social Policy
University of Michigan Gerald R. Ford School of Public Policy

11:40 AM

Commentary by Dr. Abigail R. Moncrieff

Associate Professor of Law and Political Science
Co-Director, Center for Health Law and Policy
Cleveland State University College of Law

11:55 AM

Commentary by Andrew Hammond

Professor of Law
Harry T. Ice Faculty Fellow
Indiana University Maurer School of Law

12:10 PM

Q&A

Moderated by Professor Emily Berman

1:00 PM

Luncheon

BIOGRAPHIES



LEONARD M. BAYNES

Dean

Hugh Roy and Lillie Cranz Cullen Distinguished Chair

Professor of Law

University of Houston Law Center

WELCOME REMARKS

Leonard M. Baynes, currently the longest serving law dean in Texas, made history in 2014 with his appointment as the first dean of African descent at the University of Houston

Law Center.

During his deanship, the UH Law Center's admission credentials have steadily increased – the median LSAT score climbed from 159 to 163 and the median GPA grew from 3.47 to 3.79, with over 20% of the students in the 2025 entering class from first-generation college backgrounds and more than 83% from first-generation law school backgrounds.

Under Dean Baynes's leadership, the Law Center completed the \$93 million world-class John M. O'Quinn Law Building in 2022 and expanded pathways to legal education through innovative programs including the 3-3 Program with UH Honors College, the UH Law Express Program, and the award-winning Pre-Law Pipeline Programs, which prepare first generation, economically challenged students for the competitive law school admissions process.

A prolific scholar, Dean Baynes co-authored the casebook "Telecommunications Law: Convergence and Competition" and has published over 25 law review articles and book chapters. He has received numerous honors, including recognition as one of the nation's 100 most influential lawyers of color, the Paul Robeson Award from his alma mater Columbia Law School, and the Clyde Ferguson Award from the Association of American Law Schools. He is serving a three-year term on the AALS' Executive Committee.



SAMUEL R. BAGENSTOS

Frank G. Millard Professor of Law

University of Michigan Law School

Arlene Susan Kohn Professor of Social Policy

University of Michigan Gerald R. Ford School of Public Policy

KEYNOTE SPEAKER

Samuel R. Bagenstos served as the General Counsel of the U.S. Department of Health and Human Services from June 2022 to December 2024, as the General Counsel of the U.S. Office of Management and Budget from January

2021 to June 2022, as Deputy Assistant Attorney General for Civil Rights at the U.S. Department of Justice from 2009 to 2011, and as Chair of the Michigan Employment Relations Commission from 2019 to 2021.



EMILY BERMAN

MODERATOR

*Professor of Law, William B. Bates Distinguished Chair in Law
Assistant Dean of Faculty Development
University of Houston Law Center*

Professor Emily Berman is a constitutional scholar with expertise in executive power and national security law. Her scholarship identifies areas of law where executive power is subject to inadequate restraints and proposes novel mechanisms for imposing checks and balances and democratic accountability on the executive branch. Professor Berman teaches Constitutional Law, Federal Courts, and National Security.

Professor Berman received her A.B. in political science from Duke University and her J.D., *magna cum laude*, from New York University School of Law, where she was the editor-in-chief of the *NYU Law Review*. She also received an LL.M. in International Law from NYU. After graduating from law school, Berman clerked for the Hon. John M. Walker, Jr. of the Second Circuit Court of Appeals. Prior to joining the University of Houston Law Center faculty in the fall of 2014, she taught for two years as a visiting assistant professor at Brooklyn Law School. She previously was a Furman Fellow and Brennan Center Fellow at New York University School of Law and held positions as counsel and Katz Fellow in the Liberty and National Security Program at the Brennan Center for Justice. Berman's work has been published in top journals, such as the *Minnesota Law Review*, the *Iowa Law Review*, the *Boston University Law Review*, the *Fordham Law Review*, the *Indiana Law Journal*, and the *New York University Law Review*; her opinion pieces have appeared in *Just Security*, *Lawfare*, *The Atlantic Online*, the *National Law Journal*, *Legal Times Online*, and CNN.com, among others.



ANDREW HAMMOND

Professor of Law

Harry T. Ice Faculty Fellow

Indiana University Maurer School of Law

COMMENTATOR

Andrew Hammond is a professor at Indiana University Maurer School of Law where he writes and teaches in the areas of administrative law, civil procedure and poverty law. His scholarship focuses on how agencies, courts and legislatures respond to poor people's claims. His articles have appeared in or are forthcoming in the *California Law Review*, *Georgetown Law Journal*, *Michigan Law Review*, *Northwestern University Law Review*, and *Yale Law Journal*, among others. His past articles have won the American Constitution Society's Cudahy Prize for Regulatory and Administrative Law and the Call for Papers Competition of the Southeastern Association of Law Schools. He has chaired both the Civil Procedure and the Poverty Law Sections of the Association of American Law Schools, and he has received the Indiana University Trustees' Teaching Award twice.

Before joining the Maurer faculty, Professor Hammond taught at the University of Florida and the University of Chicago. Before entering academia, he practiced as a Skadden Fellow at the Sargent Shriver National Center on Poverty Law in Chicago. He also clerked for then-Chief Judge Diane P. Wood of the U.S. Court of Appeals for the Seventh Circuit and Judge Robert M. Dow of the U.S. District Court for the Northern District of Illinois. Professor Hammond holds degrees from the University of Chicago, University of Oxford and Yale Law School.

BIOGRAPHIES



DR. ABIGAIL R. MONCRIEFF

COMMENTATOR

*Associate Professor of Law and Political Science
Co-Director, Center for Health Law and Policy
Cleveland State University College of Law*

Dr. Moncrieff's research draws on a wide range of disciplines to illuminate legal, political, and social issues at the intersection of health law and constitutional law. She has published articles on health law and constitutional theory in *Columbia Law Review*, *U. Penn Law Review*, and *Boston*

University Law Review, among others, and she is currently working on an ambitious reconceptualization of the American constitutional order in her book-in-progress, *Constitutional Technocracy*.

At CSU, Dr. Moncrieff teaches the introductory Constitutional Law course to upper-level students as well as first-year Contracts. Her seminars focus on the concept of freedom in American law and political theory and on constitutional issues in healthcare reform. Dr. Moncrieff is also the co-director of the Center for Health Law and Policy at CSU Law, where she develops programming on healthcare law and policy for the broader Cleveland community.

Prior to joining the CSU faculty, Dr. Moncrieff was a Visiting Scholar at University of Texas Law School. She has previously taught at Harvard Law School, University of Pennsylvania Law School, N.Y.U. Law School, University of Texas Department of Government, Boston University Law School, and St. John's University Law School. Dr. Moncrieff holds a Ph.D. in Government from University of Texas at Austin, a J.D. from University of Chicago, and a B.A. from Wellesley College.

For more information about the Houston Law Review and the Frankel Lecture, visit houstonlawreview.org or email frankel.lecture@gmail.com



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